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FM USMISSION GENEVA
TO RUEHC/SECSTATE WASHDC IMMEDIATE 0915
RUEAIIA/CIA WASHINGTON DC IMMEDIATE
RUEKDIA/DIA WASHINGTON DC IMMEDIATE
RUEKJCS/CJCS WASHINGTON DC IMMEDIATE
RUEKJCS/VCJCS WASHINGTON DC IMMEDIATE
RUEKJCS/JOINT STAFF WASHINGTON DC IMMEDIATE
RHEHNSC/NATIONAL SECURITY COUNCIL WASHINGTON DC IMMEDIATE
RUEKJCS/SECDEF WASHINGTON DC IMMEDIATE
RUEHNO/USMISSION USNATO IMMEDIATE 5974
RHMFISS/DEPT OF ENERGY WASHINGTON DC IMMEDIATE
RHMFISS/DTRA ALEX WASHINGTON DC IMMEDIATE
RUESDT/DTRA-OSSES DARMSTADT GE IMMEDIATE
RUENAAA/CNO WASHINGTON DC IMMEDIATE
RHMFISS/DIRSSP WASHINGTON DC IMMEDIATE
INFO RUEHTA/AMEMBASSY ASTANA PRIORITY 3153
RUEHKV/AMEMBASSY KYIV PRIORITY 2163
RUEHMO/AMEMBASSY MOSCOW PRIORITY 7370

S E C R E T GENEVA 001213

SIPDIS

DEPT FOR T, VCI AND EUR/PRA
DOE FOR NNSA/NA-24
CIA FOR WINPAC
JCS FOR J5/DDGSA
SECDEF FOR OSD(P)/STRATCAP
NAVY FOR CNO-N5JA AND DIRSSP
AIRFORCE FOR HQ USAF/ASX AND ASXP
DTRA FOR OP-OS OP-OSA AND DIRECTOR
NSC FOR LOOK
DIA FOR LEA

E.O. 12958: DECL: 12/19/2019
TAGS: [KACT](#) [MARR](#) [PARM](#) [PREL](#) [RS](#) [US](#) [START](#)
SUBJECT: START FOLLOW-ON NEGOTIATIONS, GENEVA
(SFO-GVA-VII): (U) U.S.-PROPOSED JOINT DRAFT TEXT OF THE
PROTOCOL, DECEMBER 19, 2009 (CABLE 6 OF 12 CABLES)

REF: A. GENEVA 1208 (SFO-GVA-VII-162 CABLE 1 OF 12 CABLES)
[1](#)B. GENEVA 1209 (SFO-GVA-VII-162 CABLE 2 OF 12 CABLES)
[1](#)C. GENEVA 1210 (SFO-GVA-VII-162 CABLE 3 OF 12 CABLES)
[1](#)D. GENEVA 1211 (SFO-GVA-VII-162 CABLE 4 OF 12 CABLES)
[1](#)E. GENEVA 1212 (SFO-GVA-VII-162 CABLE 5 OF 12 CABLES)

Classified By: A/S Rose E. Gottemoeller, United States
START Negotiator. Reasons: 1.4(b) and (d).

[1](#)1. (U) This is SFO-GVA-VII-162.

[1](#)2. (S) The text at Paragraph 3 is the working document from which the U.S.-Proposed Joint Draft Text of the Protocol to the Treaty Between the United States of America and the Russian Federation on Measures for the Further Reduction and Limitation of Strategic Offensive Arms dated December 19, 2009 will be prepared. It establishes the baseline for the next round of the negotiations. Because of the length of the document, text will be sent as separate cables. This is Cable 6 of 12 cables.

[1](#)3. (S) Begin text:

SECTION IX. Heavy Bomber ((Nuclear))1 Armaments Technical Data

[1](#)1. Russian Federation

a. Long Range Nuclear ALCMs:

ALCM Type or
Variant of a

Type

Maximum Assembled Missile Length (Meters)	XXX
---	-----

Maximum Missile Fuselage Cross Section Measurement (Meters)	XXX
---	-----

Other Distinguishing Features of Long Range Nuclear ALCM	XXX
--	-----

External and Functional Differences Between Mockups of Long-Range Nuclear ALCMs and Long-Range Nuclear ALCMs of Corresponding Types:

For Mockups Of Types Of Long-Range Range Nuclear ALCMs:

XXX

Features Which Distinguish A Long-Range Non-Nuclear ALCM From Long-Range Nuclear ALCMs:

For The :

XXX

b. Nuclear Bombs:

Type	Nuclear Bomb
------	--------------

Maximum Assembled Bomb Length (Meters)	XXX
--	-----

Maximum Bomb Cross Section (Meters)	XXX
-------------------------------------	-----

Other Distinguishing Features of Nuclear Bomb	XXX
---	-----

External and Functional Differences Between Mockups Of Nuclear Bombs and Nuclear Bombs Of Corresponding Types:

For Mockups of Types Of Nuclear Bombs

XXX

c. Nuclear ((Air To Surface Missiles))1 ((ALCMs))2 With Ranges Less Than 600 Km:

Missile Type

Maximum Assembled Missile Length (Meters)	XXX
---	-----

Maximum Missile Fuselage Cross Section Measurement (Meters)	XXX
---	-----

Other Distinguishing Features of Nuclear ((Air To Surface Missile))1 ((ALCM With Ranges Less Than 600 Km))2	XXX
---	-----

External and Functional Differences Between Mockups Of
 Nuclear ((Air To Surface Missiles))1 ((ALCM With Ranges
 Less Than 600 Km))2 and Nuclear ((Air To Surface Missiles))1
 ((ALCM With Ranges Less Than 600 Km))2 of Corresponding Types:
 For Mockups of Types Of Missiles:

XXX

((d. Non-Nuclear Long-Range ALCMs

Type	ALCM Type Or Variant of a
------	------------------------------

Maximum Assembled Missile Length (Meters)	XXX
--	-----

Maximum Missile Fuselage Cross-Section Measurement (Meters)	XXX
---	-----

Other Distinguishing Features Of Long-Range Non-Nuclear ALCM	XXX
---	-----

External and Functional Differences Between Mockups of
 Long-Range Non-Nuclear ALCMs and Long-Range Non-Nuclear
 ALCMs of Corresponding Types:

For Mockups of Types of Long-Range
 Non-Nuclear ALCMs:

XXX

Features Which Distinguish a Long-Range Non-Nuclear
 ALCM from Long-Range Nuclear ALCMs:

For The :

XXX))2

12. United States

a. Long Range Nuclear ALCMs:

Type	ALCM Type or Variant of a
------	------------------------------

Maximum Assembled Missile Length (Meters)	XXX
--	-----

Maximum Missile Fuselage Cross Section Measurement (Meters)	XXX
---	-----

Other Distinguishing Features of Long Range Nuclear ALCM	XXX
---	-----

External and Functional Differences Between
 Mockups of Long-Range Nuclear ALCMs and Long-Range
 Nuclear ALCMs of Corresponding Types:

For Mockups Of Types Of Long-Range Range
 Nuclear ALCMs:

XXX

Features Which Distinguish A Long-Range Non-Nuclear ALCM

From Long-Range Nuclear ALCMs:

For The :

XXX

b. Nuclear Bombs:

Nuclear Bomb

Type

Maximum Assembled Bomb
Length (Meters)

XXX

Maximum Bomb Cross Section
(Meters)

XXX

Other Distinguishing Features
of Nuclear Bomb

XXX

External and Functional Differences Between Mockups
Of Nuclear Bombs and Nuclear Bombs Of Corresponding
Types:

For Mockups of Types Of Nuclear Bombs

XXX

c. Nuclear ((Air To Surface Missiles))1 ((ALCMs))2 With
Ranges
Less Than 600 Km:

Missile Type

Maximum Assembled Missile
Length (Meters)

XXX

Maximum Missile Fuselage
Cross Section
Measurement (Meters)

XXX

Other Distinguishing Features
of Nuclear ((Air To Surface
Missile))1 ((ALCM With Ranges
Less Than 600 Km))2

XXX

External and Functional Differences Between Mockups Of
Nuclear ((Air To Surface Missiles))1 ((ALCM With Ranges
Less Than 600 Km))2 and Nuclear ((Air To Surface Missiles))1
((ALCM
With Ranges Less Than 600 Km))2 of Corresponding Types:

For Mockups of Types Of Missiles:

XXX

((d. Non-Nuclear Long-Range ALCMs

ALCM Type Or
Variant of a

Type

Maximum Assembled Missile
Length (Meters)

XXX

Maximum Missile Fuselage
Cross-Section

Measurement (Meters) XXX

Other Distinguishing Features
Of Long-Range Non-Nuclear ALCM XXX

External and Functional Differences Between Mockups of
Long-Range Non-Nuclear ALCMs and Long-Range Non-Nuclear
ALCMs of Corresponding Types:

For Mockups of Types of Long-Range
Non-Nuclear ALCMs:

XXX

Features Which Distinguish a Long-Range Non-Nuclear
ALCM from Long-Range Nuclear ALCMs:

For The :

XXX))2

SECTION X. Other Data Required By The Treaty

¶1. For each Party, the locations where static testing ((or
static firing))1 occurs for first stages of ICBMs or SLBMs,
or for missiles that are maintained, stored, and transported
as assembled missiles in launch canisters or without launch
canisters, as applicable, are as follows:

a. Russian Federation

XXX

b. United States

XXX

¶2. To each Party, ICBMs, SLBMs, Submarines, Heavy Bombers,
Inspection Airplanes, Nuclear Armaments for Heavy Bombers,
and, where applicable, variants referred to in the Treaty ,
the Protocol, and its Annex are known as follows:

In the
U.S.

In the Russian
Federation

ICBMs:

SLBMs:

Submarines:

Heavy Bombers:

Nuclear Armaments
for Heavy Bombers

((Long Range
Nuclear))1 ALCMs:

Nuclear Bombs:

Nuclear ((Air to
Surface Missiles))1
((ALCMs))2 with
Ranges less
than 600 km:

((Non-Nuclear
Long-Range ALCMs:))2

Inspection
Airplanes:

13. For each party, the points of entry for inspection sites are as follows:

(a) Russian Federation

(i) Inspection Sites associated with point of entry
:

ICBM Related Facilities:

ICBM Base for Silo Launchers of ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

ICBM Base for Mobile Launchers of ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

ICBM Loading Facilities:

Name/Location:
XXX-XXN, XXX-XXE

Repair Facilities for ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

Repair Facilities for Mobile Launchers of ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

Storage Facilities for ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

Storage Facilities for Mobile Launchers of ICBMs:

Name/Location:

XXX-XXN, XXX-XXE

Test Ranges:

Name/Location:
XXX-XXN, XXX-XXE

Training Facilities:

Name/Location:
XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for Mobile Launchers of ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

SLBM Related Facilities:

Submarine Base:

Name/Location:
XXX-XXN, XXX-XXE

SLBM Loading Facilities:

Name/Location:
XXX-XXN, XXX-XXE

Storage Facilities for SLBMs:

Name/Location:
XXX-XXN, XXX-XXE

Test Ranges:
Name/Location: XXX-XXN, XXX-XXE

((Training Facilities:
Name/Location: XXX-XXN, XXX-XXE))2

Repair Facilities for SLBMs:
Name/Location: XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for SLBMs:
Name/Location: XXX-XXN, XXX-XXE

Heavy Bomber Related Facilities:

Air Base for ((Deployed))1 Heavy Bombers
((Equipped For
Nuclear Armaments))2:
Name/Location: XXX-XXN, XXX-XXE

((Air Base for Heavy Bombers Equipped for Non-
Nuclear Armaments:
Name/Location:

XXX-XXN, XXX-XXE))2

Storage Facilities for Heavy Bombers:
Name/Location: XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for Heavy
Bombers:
Name/Location: XXX-XXN, XXX-XXE

b. United States

(i) Inspection Sites associated with point of entry
:

ICBM related facilities:

ICBM Base For Silo Launchers Of ICBMs:
Name/Location: XXX-XXN, XXX-XXE

ICBM Base For Mobile Launchers Of ICBMs:
Name/Location: XXX-XXN, XXX-XXE

ICBM Loading Facilities:
Name/Location: XXX-XXN, XXX-XXE

Repair Facilities for ICBMs:
Name/Location: XXX-XXN, XXX-XXE

Repair Facilities for Mobile Launchers Of ICBMs:
Name/Location: XXX-XXN, XXX-XXE

Storage Facilities for ICBMs:
Name/Location: XXX-XXN, XXX-XXE

Storage Facilities for Mobile Launchers of ICBMs:
Name/Location: XXX-XXN, XXX-XXE

Test Ranges:
 Name/Location: XXX-XXN, XXX-XXE

Training Facilities:
 Name/Location: XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for ICBMs:
 Name/Location: XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for Mobile Launchers of ICBMs:
 Name/Location:

XXX-XXN, XXX-XXE

SLBM Related Facilities:

Submarine Base:
 Name/Location: XXX-XXN, XXX-XXE

SLBM Loading Facilities:
 Name/Location: XXX-XXN, XXX-XXE

Storage Facilities for SLBMs:
 Name/Location: XXX-XXN, XXX-XXE

Test Ranges:
 Name/Location: XXX-XXN, XXX-XXE

((Training Facilities:
 Name/Location: XXX-XXN, XXX-XXE))2

Repair Facilities for SLBMs:
 Name/Location: XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for SLBMs:
 Name/Location: XXX-XXN, XXX-XXE

Heavy Bomber Related Facilities:

Air Base for ((Deployed))1 Heavy Bombers
 ((Equipped For Nuclear Armaments))2:
 Name/Location: XXX-XXN, XXX-XXE

((Air Base for Heavy Bombers Equipped for Non-Nuclear Armaments:
 Name/Location: XXX-XXN, XXX-XXE))2

Storage Facilities for Heavy Bombers:
 Name/Location: XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for Heavy Bombers:
 Name/Location: XXX-XXN, XXX-XXE

14. For each party, the facilities not subject to inspection are as follows:

a. Russian Federation

ICBM Related Facilities:

Production Facilities for ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

Production Facilities for Mobile Launchers of

ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

SLBM Related Facilities:

Production Facilities for SLBMs:

Name/Location:
XXX-XXN, XXX-XXE

Production Facilities for Ballistic Missile
Submarines:

Name/Location:
XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for SLBM
Launchers:

Name/Location:
XXX-XXN, XXX-XXE

Heavy Bomber Related Facilities:

Production Facilities for Heavy Bombers:

Name/Location:
XXX-XXN, XXX-XXE

Repair Facilities for Heavy Bombers:

Name/Location:
XXX-XXN, XXX-XXE

Heavy Bomber Flight Test Centers:

Name/Location:
XXX-XXN, XXX-XXE

((Space Launch Facilities:

Space Launch Facilities:

Name/Location:
XXX-XXN, XXX-XXW))1

b. United States

ICBM Related Facilities:

Production Facilities for ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

Production Facilities for Mobile Launchers of

ICBMs:

Name/Location:
XXX-XXN, XXX-XXE

SLBM Related Facilities:

Production Facilities for SLBMs:

Name/Location:

XXX-XXN, XXX-XXE

Production Facilities for Ballistic Missile
Submarines:

Name/Location:
XXX-XXN, XXX-XXE

Conversion or Elimination Facilities for SLBM Launchers:

Name/Location: XXX-XXN, XXX-XXE

Heavy Bomber Related Facilities:

Production Facilities for Heavy Bombers:

Name/Location: XXX-XXN, XXX-XXE

Repair Facilities for Heavy Bombers:

Name/Location: XXX-XXN, XXX-XXE

Heavy Bomber Flight Test Centers:

Name/Location: XXX-XXN, XXX-XXE

((Space Launch Facilities:

Space Launch Facilities:

Name/Location: XXX-XXN, XXX-XXW))1

15. For each Party, the airports for the points of entry are as follows:

a. Russian Federation

Point of Entry	Airports
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b. United States

Point of entry	Airports
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16. For each Party, the routes for flights of Inspection Airplanes to Points of Entry are as follows:

a. For flights of Inspection Airplanes of the Russian Federation to the United States:

Route to Point of Entry	Route from Point of Entry
-------------------------	---------------------------

From to
:

a) XXX	a) XXX
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b. For flights of Inspection Airplanes of the United States

to the Russian Federation:

Route to Point of Entry	Route from Point of Entry
-------------------------	---------------------------

From to
:

a) XXX	a) XXX
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17. For each party, those facilities formerly declared in the Database that, in accordance with Paragraph 2 of section VIII of the protocol on elimination, are considered eliminated for the purposes of the treaty and whose elimination has been notified in accordance with paragraph 3 of Section I of the notification protocol are as follows:

a. Russian Federation

Former Function of the Facility:
Name/Location: XXX-XXN, XXX-XXE

b. United States

Former Function of the Facility:
Name/Location: XXX-XXN, XXX-XXE

18. For each party, the facilities currently or formerly declared in the Database for Strategic Offensive Arms whose portions have been excluded, in accordance with paragraph 19 or 20 of annex J to the Database for Strategic Offensive Arms, for the purposes of the treaty from within the boundaries shown on the site diagrams of such facilities, and notification of changes in the boundaries of which have been provided in accordance with paragraph 16 of section I of the notification protocol, are as follows:

a. Russian Federation

Function of the Facility that Incorporated
Excluded Portions:

Name of the Facility that Incorporated Excluded
Portions and Subtitle, if Applicable/Location of
the Facility:

XXX-XXN, XXX-XXE

Date of Preparation of the Site Diagram of
Excluded Portions of the Facility:

Reference to Bilateral Consultative
Commission Document on the Exclusion of Portions
of a Facility:

b. United States

Function of the Facility that Incorporated
Excluded Portions:

Name of the Facility that Incorporated Excluded
Portions and Subtitle, if Applicable/Location of
the Facility:

XXX-XXN, XXX-XXE

Date of Preparation of the Site Diagram of
Excluded Portions of the Facility:

Reference to Bilateral Consultative
Commission Document on the Exclusion of Portions
of a Facility:

(())1 Proposed by the United States
(())2 Proposed by the Russian Federation

End text.

14. (U) Gottemoeller sends.
GRIFFITHS